

County Hall
Cardiff
CF10 4UW
Tel: (029) 2087 2000

Neuadd y Sir
Caerdydd
CF10 4UW
Ffôn: (029) 2087 2000

AGENDA

Committee CHILDREN AND YOUNG PEOPLE SCRUTINY COMMITTEE

Date and Time of Meeting

TUESDAY, 8 MAY 2018, 4.30 PM

Venue COMMITTEE ROOM 4 - COUNTY HALL

Membership Councillor Lee Bridgeman (Chair)

Councillors De'Ath, Philippa Hill-John, Joyce, Morgan, Murphy, Phillips,

Taylor and Singh

Patricia Arlotte (Roman Catholic representative), Carol Cobert (Church

in Wales representative), Rebecca Crump (Parent Governor

Representative) and Karen Dell'Armi (Parent Governor Representative)

Time approx.

1 Apologies for Absence

4.30 pm

To receive apologies for absence.

2 Declarations of Interest

To be made at the start of the agenda item in question, in accordance with the Members' Code of Conduct.

3 Minutes (Pages 3 - 10)

To approve as a correct record the minutes of the previous meeting 13 March 2018.

4 Draft Out of County Placement Inquiry Report

4.35 pm

(Report to Follow)

- (a) Councillor Bridgman will present the report and answer Members' questions;
- (b) Questions from Members.

This document is available in Welsh / Mae'r ddogfen hon ar gael yn Gymraeg

5 Draft Committee Annual Report (Pages 11 - 46)

5.20 pm

- (a) Councillor Lee Bridgeman will present the report an answer Members' questions;
- (b) Questions from Members.

6 Way Forward

5.45 pm

7 Date of next meeting

The next scheduled meeting of the Children and Young People Scrutiny Committee is Tuesday 12 June 2018 @ 4.30 pm.

Davina Fiore

Director Governance & Legal Services

Date: Wednesday, 2 May 2018

Contact: Mandy Farnham, 02920 872618, Mandy.Farnham@cardiff.gov.uk

CHILDREN AND YOUNG PEOPLE SCRUTINY COMMITTEE

13 MARCH 2018

Present: Councillor Bridgeman (Chairperson), Councillors De'Ath, Philippa Hill-

John, Joyce, Morgan, Murphy, Phillips and Singh

Co-opted Members: Patricia Arlotte (Roman Catholic representative), Carol Cobert (Church in Wales representative), Rebecca Crump (Parent Governor Representative) and Karen Dell'Armi (Parent

Governor Representative)

7 : MINUTES

The minutes of the meetings which took place on 12 December 2017, 9 January 2018 and 13 February 2018 were approved as a correct record and signed by the Chairperson.

8 : APOLOGIES FOR ABSENCE

Apologies for absence were received from Councillor Rhys Taylor.

9 : DECLARATIONS OF INTEREST

Rebecca Crump declared a personal interest in item 5, as her children attended Roath Park Primary School. Karen Dell'Armi also declared a personal interest in item 5 as she is a Parent Governor Representative

10 : YOUTH SERVICE - VERBAL BRIEFING

The Chairperson welcomed Councillor Merry (Deputy Leader and Cabinet Member for Education, Employment & Skills), Councillor Ashley Lister (Assistant Cabinet Member for Youth Services), Nick Batchelar (Director Education and Lifelong Learning), Simon Morris (Achievement Leader, Youth Support) and James Healan (Team Leader Early Intervention & Prevention) to the meeting.

The Chairperson also welcomed Steve Khaireh from South Riverside Community Development Centre together with Jess Head and Ashanti Rule (members of Llanedeyrn Youth Activity Centre), Ffion Harding (Young Carers Provision) and Sam Evans and Ezra O'Connor (members of Grassroots) to the meeting.

The Chairperson invited the Assistant Cabinet Member to make a statement, in which he highlighted the good progress that has been made in the service, with the Cardiff Youth Service review near completion. He added that staff are completing health checks to ensure there is a good standard of delivery.

The Committee were shown a video on the work of the Youth Service.

Simon Morris (Achievement Leader, Youth Support) and James Healan (Team Leader Early Intervention & Prevention) provided Members with a presentation which covered the following points:

- What does the Youth Service delivery look like in Cardiff?
- How well are we doing?
- What are the challenges?
- What are the opportunities?

As part of the presentation, Members heard reflections from young people on their experience of the service, in which they underlined how important it has been to them, including helping them to learn new skills and gain employment as well as support with mental health issues.

Steve Khaireh also provided information about the Youth Improvement Grant (YIG) work in South Riverside Community Development Centre, in which he explained that the service is part-funded through the YIG. The programme is running very successfully, covering 5 days of the week with over 100 members.

The Chairperson thanked everyone for attending, in particular the young people who took part and shared their experiences of the Youth Service.

AGREED – That the Chairperson, on behalf of the Committee, writes to the Cabinet Members conveying the observations of the Committee when discussing the Way Forward.

11 : SCHOOL ADMISSIONS - DRAFT CABINET REPORT

The Chairperson welcomed Councillor Merry (Deputy Leader and Cabinet Member for Education, Employment & Skills), Nick Batchelar (Director Education and Lifelong Learning) and Brett Andrewartha (School Organisation Planning Team Manager) to the meeting.

The Chairperson invited the Cabinet Member to make a statement in which she outlined the pressure on secondary schools and the need for the oversubscription criteria to be simplified. Following an independent review by Wales Institute of Social & Economic Research, Data & Methods (WISERD) and public consultation on two options (Option A and Option B), the Cabinet is recommended to implement Option A, which is line with current policy.

Nick Batchelar (Director Education and Lifelong Learning) also provided a statement, in which he explained that following consultation, few concerns were raised in respect of proposed changes to the oversubscription criteria for nursery and primary education. However, a number of concerns were raised in respect of secondary education. He advised that in due course Cabinet is to receive a report on revisions to school catchment areas for 2020/21 and that there are three factors which need to be taken into account when looking at this; the admissions criteria; the number of places in a school; and the catchment areas.

Members were invited to comment, seek clarification or raise questions on the information received. Those discussions are summarised as follows:

Members noted that an Equality Impact Assessment (EIA) was undertaken on Option B, but not on Option A. Concerns were raised in relation to Roath Park and Marlborough Primary schools, where there are a high proportion of pupils who live on the edge of the catchment area for Cardiff High

This document is available in Welsh / Mae'r ddogfen hon ar gael yn Gymraeg. Page 4

School and who do not get a place due to oversubscription. The Cabinet Member explained that any changes won't take effect until 2019, and oversubscription could look different then and that the picture across the whole city needs to be taken into account. Officers explained that the analysis showed that implementing Option B would have a negative impact on four secondary schools, who would not be able to accommodate the number of pupils coming from their linked primary schools. Beyond 2019/20 the impact of this would be exacerbated. Overall, Option A is better for the whole city.

- Members noted that the 79% of respondents who chose Option B will feel
 that their views have not been listened to, and asked how this will be
 addressed. The Cabinet Member stated that numerous parents would feel
 equally strongly about Option A, and that it is important to note that many
 parents who may be affected by the changes will not have responded to
 the consultation. It has been given careful thought, and the impact to all
 schools has been considered.
- Members agreed that a city-wide solution is needed and queried whether it
 would be more suitable to carry out changes to the criteria after assessing
 the impact of Band B Schools. The Director explained that whilst there is
 never a perfect time to make an assessment, the criteria need refreshing
 and it would be a long time before the outcome of Band B. He added that it
 is important to consolidate and confirm the admissions process now with a
 rapidly rising population.
- Members highlighted that the Education report shows improvement across all secondary schools, and asked what could be done to promote schools which are not so popular. Members were informed that Willows and Cathays High have been working closely with primary schools. There has also been work on the application forms to encourage parents to choose more than one school. The Director added that change is already happening, with Eastern High now attracting first choice offers for example, and with new schools that have opened there should be a shift in pupil's choices over the coming year.
- Members noted that whilst there has been an improvement across secondary schools, there will be a lag in terms of better results, and parents look at these when selecting a school. The Director agreed that it takes time for perceptions to change, but Cardiff should be proud of the fact that schools are doing better than the rest of Wales. The Cabinet Member added that exam results don't necessarily reflect the work of the school.

A number of questions were also provided in writing from Members of the Public as detailed below:

Marlborough Children's Action Group (MCAP) noted that the Council
appears to be prioritising the needs of Faith and Welsh Language pupils
over those from English medium primary schools. The Cabinet Member
said that this was not the case, and that a balanced assessment was made
of schools across the city.

- MCAP asked how the Council will address the oversubscription of Cardiff High School, which is disadvantaging pupils from Marlborough and Roath Park Primary Schools. The Cabinet Member explained that the outcome of the pupil's responses to consultation showed that proximity to school is the priority and there are alternative closer secondary schools. Going forward, the catchment areas will be reviewed and secondary schools will be expanded.
- MCAP queried whether Councillors would be willing to talk to current year 5's and 6's in Marlborough and Roath Park primary to discuss first-hand the impact the process is having on them. The Cabinet Member said that she would consider this, but if she did it would be to talk to the pupils from her experiences as a parent.
- The issue of an EIA assessment not having taken place on Option A was again raised.
- It was further queried why Option A was chosen, even though the majority
 of respondents chose Option B. The Cabinet Member explained that
 significant concerns were raised regarding Option B that would impact a
 number of pupils. Also, some parents who would be affected by the
 proposed changes did not respond to the consultation.
- It was also noted that most of the formal bodies who expressed an opinion opted for Option B and their views were disregarded, to which the Cabinet member replied that every response has been considered and a balanced decision needs to be made. The WISERD report highlighted that there are pros and cons to both options.

AGREED – That the Chairperson, on behalf of the Committee, writes to the Cabinet Member conveying the observations of the Committee when discussing the Way Forward.

12 : QUARTER 3 CORPORATE PERFORMANCE AND SCHOOL CATEGORISATIONS

The Chairperson welcomed Councillor Merry (Deputy Leader and Cabinet Member for Education, Employment & Skills), Nick Batchelar (Director Education and Lifelong Learning) and Jackie Turner (Assistant Director Education) to the meeting.

The Chairperson invited the Cabinet Member to make a statement in which she highlighted the improving picture across the board, but noted that there are still challenges to address, including reducing the gap in attainment for eFSM pupils, identifying the priority order for the asset maintenance backlog and improving provision and support for those with Additional Learning Needs (ALN).

Nick Batchelar (Director Education and Lifelong Learning) provided a statement in which he said that the results so far have been positive, but ESTYN reports will continue to be monitored. In terms of challenges, the budget for out-of-county placements is a continuing pressure. He added that consultation took place on proposed changes to ALN provision in January.

Jackie Turner (Assistant Director Education) also made a statement in which she outlined the improvements that have been seen across all schools. In the primary sector, the proportion of schools in the green and yellow categories is higher than the Wales figures. A similar pattern of improvement is seen across secondary schools, with only 1 still categorised as red (although this school is making good progress). Special schools have improved considerably over the past year, with none categorised as red. The report also contains information on regional moderation comparison with other Local Authorities, and Cardiff is doing well overall.

Members were pleased with the report and had no questions.

AGREED – That the Chairperson, on behalf of the Committee, writes to the Cabinet Member conveying the observations of the Committee when discussing the Way Forward.

13 : QUARTER 3 PERFORMANCE REPORT - CHILDREN'S SERVICES

The Chairperson welcomed Councillor Graham Hinchey (Cabinet Member for Families and Children) and Irfan Alam (Assistant Director, Children's Services) to the meeting.

The Chairperson invited the Cabinet Member to make a statement, in which he said that whilst there is a high volume of complex work, performance continues to be good which is down to the hard work of staff. One of the continuing pressures is that the number of looked after children is increasing, but the Directorate are looking at early help strategies to address this and that Councils across the UK are dealing with an increase in looked after children who have complex issues.

Members were invited to comment, seek clarification or raise questions on the information received. Those discussions are summarised as follows:

- Members noted that the looked after children caseload rate is higher in Cardiff than in the rest of Wales. The Assistant Director explained that there has been an upward trend, with an increase across Wales and the UK. Cardiff is a larger city than others in Wales and therefore has a higher proportion of looked after children.
- Additional monitoring information was previously requested following the
 Quarter 2 performance report at the December meeting. Members noted that
 whilst the new Quarter 3 report is substantial, it is overcomplicated and it is
 difficult to find all the information that had been requested. The Assistant
 Director explained that it is difficult to provide comparative data for some areas
 due to changes introduced last year, however, further changes will be made to
 the next report.
- Members noted that the percentage of Social Worker vacancies has increased since Quarter 2 and were advised that this is partly down to a reallocation of posts, with some existing staff moving to newly created posts; their substantive posts thus remaining vacant. Members were encouraged that posts are being created, but queried the length of time taken to appoint to the vacant posts. Members also queried whether Social Workers that have been

recruited are being retained. Members were advised that Social Workers have an 8 week notice period but this does vary from authority to authority. Members were also advised that the Council are retaining staff, with some returning after having left previously. Members were advised that it would be it would be a challenge to reduce the notice period in line with others authorities as the authority has a single policy for all staff.

- Members sought clarification of what the resulting cost of agency staff is and were informed that the cost to date is £1,994,000. Comparative data from the last few years can be provided in a future report. Members also requested information to be provided in future on the Social Worker agency market and how these agencies operate.
- Members noted that performance in relation to timeliness of statutory wellbeing assessments decreased in Quarter 3 and were informed that a system is in place to ensure that children are seen in a timely manner. It is a case of prioritising and managing demand. The process is closely scrutinised, and senior managers review performance reports on a weekly basis. Members asked whether the statutory requirements could be re-thought if they are unreachable, but the Assistant Director explained that it is good to have this timescale to ensure they keep on track, and the situation is constantly reviewed.
- Members made reference to the Performance Indicator Targets and noted that there are a number of indicators for which targets are not set. Members pointed out that some of this information should be available e.g. for the number of looked after children and the number of children in out-of-county placements returning to Cardiff, but were informed that it is not appropriate to set targets for certain areas. The Cabinet Member added that the number of looked after children (810) is given in the report and that the task and finish group looking at out-of-county placements will be reported on soon. The Assistant Director explained that annual performance indictor figures will be available in the end of year report. Members suggested that the quarterly information could be reported in a clearer way.
- Members were pleased that the Adolescent Resource Centre (ARC) is having a positive impact and asked whether the capacity could be increased.
 Members were informed that since ARC went live in April 2017 the capacity has already increased, and they are in the process of recruiting four more support workers, an additional Social Worker and are also looking at recruiting two more respite workers.

AGREED – That the Chairperson, on behalf of the Committee, writes to the Cabinet Member conveying the observations of the Committee when discussing the Way Forward.

14 : WAY FORWARD

Members discussed the information received and identified a number of issues which the Chairman agreed would be included in the letters that would be sent, on behalf of the Committee, to the relevant Cabinet Members and Officers.

15 : DATE OF NEXT MEETING

The next meeting of the Children & Young People Scrutiny Committee is on Tuesday 17 April at 4:30pm.

The meeting terminated at 7.35 pm

This page is intentionally left blank

CYNGOR CAERDYDD CARDIFF COUNCIL

CHILDREN & YOUNG PEPOLE SCRUTINY COMMITTEE:

8 May 2018

CHILDREN & YOUNG PEOPLE SCRUTINY COMMITTEE: ANNUAL REPORT 2017 - 18

Background

- The Council's Constitution requires all Scrutiny Committees to 'report annually to the Council on their workings and make recommendations for future work programmes and amended working methods if appropriate'.
- 2. A copy of the Scrutiny Committee's draft Annual Report 2017-18 is attached at Appendix A. This report outlines the Committee's main activities from June 2017 to May 2018. Wherever possible the report identifies the impact that the Committee has had, in terms of the Cabinet's responses to the Committee's comments and recommendations. Where responses on specific topics have not yet been received, these will be added to the Report prior to it being laid before Council if possible.

Way Forward

3. The Committee's Principal Scrutiny Officer will present the draft report at the meeting, and Members will discuss and agree any changes that Members feel need to be made. The Scrutiny Officer will then make any required amendments, and send the agreed Annual Report for presentation by the Committee Chair at June 2018's Full Council meeting.

Legal Implications

4. The Scrutiny Committee is empowered to enquire, consider, review and recommend but not to make policy decisions. As the recommendations in this report are to consider and review matters there are no direct legal implications. However, legal implications may arise if and when the matters under review are implemented with or without any modifications. Any report with recommendations for decision that goes to Cabinet/Council will set out any legal implications arising from those recommendations. All decisions taken by or on behalf of the Council must (a) be within the legal powers of the Council; (b) comply with any procedural requirement imposed by law; (c) be within the powers of the body or person exercising powers on behalf of the Council; (d) be undertaken in accordance with the procedural requirements imposed by the Council e.g. Scrutiny Procedure Rules; (e) be fully and properly informed; (f) be properly motivated; (g) be taken having regard to the Council's fiduciary duty to its taxpayers; and (h) be reasonable and proper in all the circumstances.

Financial Implications

5. There are no financial implications arising directly from this report.

RECOMMENDATION

The Committee is recommended to:

(i) consider, if necessary amend, and approve the attached draft Annual Report 2017-18 to be laid before Council.

DAVINA FIORE

Director of Governance and Legal Services and Monitoring Officer 1 May 2018

A Report of the:

Children & Young People Scrutiny Committee

Scrutiny Committee Annual Report 2017- 18

May 2018



Cardiff Council

CHILDREN AND YOUNG PEOPLE SCRUTINY COMMITTEE MEMBERSHIP



Councillor Lee Bridgeman (Chairperson)



Councillor Philippa Hill-John



Councillor Dan De'Ath



Councillor Linda Morgan



Councillor Jim Murphy



Councillor Mike Phillips



Councillor Kanaya Singh



Co-opted Members:



Mrs P Arlotte Roman Catholic Representative



Carol Cobert Church in Wales Representative



Ms Rebecca Crump
Parent Governor
Representative



Karen Dell'Armi' Parent Governor Representative

CHAIR'S FOREWORD





Councillor Lee Bridgeman
Chairperson of the Children & Young People Scrutiny Committee
May 2018

INTRODUCTION

The Children and Young People Scrutiny Committee plays an important role in assessing service performance and informing service and policy development across a range of Council services, including all aspects of Education, Social Care for Children, Children's Play and the Youth Service.

This report presents the Committee's main activities during 2017-18 and uses where ever possible the National Welsh Characteristics of Good Scrutiny to ensure that there are:

- Better outcomes Democratic accountability drives improvement in public service.
- Better decisions Democratic decision making is accountable, inclusive and robust.
- Better engagement The public is engaged in democratic debate about current and future delivery of public services.

Between July 2017 and April 2018 the Committee Members have undertaken training in performance information and budgeting, and visited front line services. The Committee has scrutinised a wide range of topics contributing to the development and improvement of services for children and young people, a list of which is set out below under the following headings:

- Inquiries Where the Committee has undertaken an examination of a topic over a period of time, resulting in a formal report to the Cabinet.
- Policy Development Where the Committee has contributed to the Council's policy development processes by considering draft policy documents.
- Pre-decision Where the Committee has evaluated and commented on policy proposals before they go to the Cabinet, giving the Cabinet the opportunity to know Scrutiny Members' views prior to making their decision.

- Monitoring Where the Committee has undertaken monitoring of the Council's performance and progress in implementing actions previously agreed. The Committee has also set up a Budget monitoring panel.
- Call-In Where a Member has invoked the Call-in procedure under the Council's constitution, to review a Cabinet decision prior to its implementation.

Inquiries Reports

- School Term Times Response
- Female Genital Mutilation Response
- Out of County Placements Inquiry
- Preventing Young People's Involvement in Drug Dealing Inquiry Joint with Community and Adult Service Scrutiny Committee

Committee Panels

- Budget Monitoring
- Children's Services Performance reporting format

Policy Development

- Scrutiny of Central South Education Consortium Joint working
- Schools Admission Policy
- Schools Organisation Planning

Pre-decision Scrutiny

- 2018-19 Budget Proposals
- Corporate Plan 2018- 2020
- Families First arrangements for recommissioning
- School Organisation Planning Band B The future development of the education estate in Cardiff
- School Admissions arrangements 2019/20
- School Organisation Planning Band B priorities
- School organisation proposals improving provision for children and young people with Additional Learning Needs 2018-22

- The performance of Cardiff's Schools 2016/17
- St David's College proposed change of status
- 2018/19 Cabinet Budget proposals
- School Admissions Arrangements
- School organisation proposals improving provision for children and young people with Additional Learning Needs 2018-22 – Consultation outcome

Performance Monitoring

- Children's Services Quarterly Performance Monitoring
- Education and Lifelong Learning Schools Annual Report 2016/17 and quarterly performance reports
- Central South Education Consortium –Consortium's contribution to raising standards in Cardiff's Schools
- Regional Adoption Service
- Families First

Member Briefings

- Signs of Safety
- School Holiday Enrichment Programme
- Youth Service

Public Voice

School Admission Arrangements 2019/20

The Children and Young People Scrutiny Committee has held 10 full Committee meetings, and one joint meeting with Community and Adult Services Scrutiny Committee since July 2017. As a result of the consideration of over 32 reports, covering policy development, pre-decision scrutiny, monitoring progress and service area performance, the Scrutiny Committee Chairperson sent 22 letters to the Cabinet and officers, which included requests for additional information, comments, and observations on items considered at the Committee Meetings.

Also as a result of these meetings the Committee agreed to write to the relevant Cabinet Member identifying 9 recommendations for the Cabinet and officers to

consider. The Committee received timely responses from the Cabinet to all letters that requested a response. In addition officers have provided information where requested and agreed to amend future reports in response to the Committee's requests.



PUBLIC QUESTIONS TO SCRUTINY – BETTER ENGAGEMENT

The Council's five scrutiny committees regularly invite citizens and representatives of community and third sector organisations to provide evidence at Committee Meetings and Task & Finish inquiries. During 2017/18, this Committee has received advice, comments and concerns from numerous people who have either been invited or requested attendance at Committee.

The Chairman has received requests for attendance and associated correspondence on a number of issues over the past year. All correspondence is reviewed and appraised prior to each relevant Committee meeting and Members are asked if they wish to raise any issues on behalf of the public or that the Chairman reads out the public questions at Committee to enable those attending to hear their question being asked and the resultant response from the Cabinet Member and or Director. At one Committee meeting there were over 30 people in the public gallery to observe the consideration of an issue that they were concerned about.

In November 2017, the Committee considered a draft Cabinet report on the School Admission Arrangements 2019/20 at which the Committee received evidence from Cardiff University on their research around school admission criteria and admission arrangements prior to further consultation. The Chair of the Committee received correspondence from a number of interested parties setting out a number of concerns and questions. The Chairman also welcomed a number of people to the public Gallery of the Committee meeting. During the consideration of the draft cabinet report, Members raised the concerns and asked questions proposed by the public to ensure that those present could clearly hear and understand the explanations and answers given.

In January 2018 the Committee considered a draft Cabinet report on School Organisation Proposals – Improving Provision for Children and Young people with Additional learning Needs 2018-22. The Chairman also received correspondence

from interest parties on the impact of these proposals on Meadowbank Special School. At the meeting, representative of Meadowbank Special School were present in the public gallery to hear their concerns, raised by Members, and the resultant response from the Cabinet Member and or Director.

In March 2018 the Committee received a draft Cabinet report to inform the Cabinet of responses received following public consultation on the Council's School Admission Arrangements 2019/20. The Chairman received correspondence from interest parties and particularly the Marlborough Children's Action Group on the proposed arrangements. At the meeting, representative of Marlborough and Roath Primary School were present in the public gallery to hear their concerns, raised by Members, and the resultant response from the Cabinet Member and or Director.

The outcome of each of these meetings were captured in the Chairman's' letter to the Cabinet Member for consideration at the relevant Cabinet Meeting.

Scrutiny Review - Better Decisions

Wales Audit Office (WAO)'s February 2016 inspection report included the following recommendations, which impacted on Scrutiny in Cardiff:

- Develop an approach to cross-cutting scrutiny (given the increasing nature of collaborative service delivery and governance, and the Wellbeing of Future Generations agenda).
- Consider scrutiny's role in addressing the strategic challenges facing the Council at this point in time.
- Ensure that any vacancies on scrutiny committees are filled quickly.
- Consider webcasting scrutiny committees.

In response to the recommendations the Scrutiny Committees have implemented a range of improvement actions and incorporated in to the Council's Corporate Plan.

Arrangements to scrutinise cross-cutting issues that have been developed by this Committee, including:

- Joint meetings to scrutinise cross-cutting issues including: Social Services
 Reporting Framework and Cardiff & Vale of Glamorgan Care and Support
 Needs Area Plan 2018-2023.
- Joint task and finish group looking into Drugs.
- Joint scrutiny with neighbouring authorities on issues including the Regional Adoption Service and the Central South Consortium Joint Education Service.

The Scrutiny of the Wellbeing of Future Generations Act - The Council's Policy Review and Performance Scrutiny Committee has formal responsibility for scrutinising the Cardiff Public Services Board. However, each of the other Council scrutiny committees can scrutinise specific Public Services Board issues falling under its terms of reference.

In November 2017 The Policy Review and Performance Scrutiny Committee undertook a strategic overview of Cardiff's Draft Well-being Plan to enable the Committee's comments, observations, or concerns about Cardiff's draft Well-being Plan into the Public Services Board consultation.

Vacancies are allocated to political groups under political proportionality rules, and are discussed on a monthly basis with Party Group Whips. Vacancies that have been unable to be filled by a particular political group have been offered to other political groups and independent councillors. Throughout this municipal year the Children & Young People Scrutiny Committee has had a full Membership.

Webcasting facilities are in place in County Hall and in the City Hall Chamber, allowing some Scrutiny committee meetings to be webcast. The Management Statement of Action directed the introduction of webcasting of committee meetings to include one scrutiny committee meeting per month from December 2016, as from May 2018 any scrutiny Committee considering an issue of public interest and held in Committee Room 4 of County Hall will be webcast.

In addition the Scrutiny Committee have developed and implemented a performance indicator "The number of external contributors to Scrutiny meetings" to highlight the breadth and depth of evidence hear by scrutiny members. As at the 31 March 2018 scrutiny committees have received evidence directly from over 250 external witnesses.

Committee Member Development – Better Decisions

Scrutiny is a Member-led function whose success is closely linked to the capacity and development of the Members that sit on Scrutiny Committees. The Scrutiny Team therefore worked closely with colleagues across the Council to provide a continuous range of opportunities for Members to build or refresh their Scrutiny skills, and to extend their knowledge and insight into a range of issues relevant to their Scrutiny role.

In May 2017 new elections were held for the whole Council which resulted in a considerable number of new Councillors. To aid the new Councillor in an initial understanding of the scrutiny service and support provide by the Council, the service provided a scrutiny stall at the induction session for all Members in May 2017.

Following Council's approval of the Chairmanship and Membership of each of the five scrutiny Committee's, Scrutiny services organised a programme of training events to enable the new Scrutiny members to gain an overview and understanding of their roles, activities and scrutiny processes. This included:

- Introduction to Scrutiny June 2017
- Chairing Skills June 2017
- Questioning Skills July 2017
- Budget Training February 2018
- Education Consortium May 2018

In addition, the Members attend pre-Committee meetings to discuss, analyse and understand the issues being considered, and where necessary ask for further clarification of information. From this, the Members can also established a number of "lines of inquiry" for the meeting.

The Members continued with the operation of a Budget Monitoring Panel to better focus the work of the Members on monitoring Directorate spend and implementation of savings proposals, and to reduce the number of items considered at Committee meetings. Members received briefings and guidance on various aspects of expenditure, performance and operation.



Highlights from the Committee's work during 2017/18

This section of the Annual Report presents highlights of the Committee's activities during 2017 -18. The report identifies what the scrutiny committee was trying to achieve in each piece of scrutiny, and what it actually achieved.

Task & Finish Group Inquiries – Better outcomes

A key part of the Committee's work is the identification and investigation of key areas of concern, to enable better outcomes for public services and drive improvement in service provision. These can often be areas which a Directorate is not actively working on, or which are cross cutting in nature, involving several Directorate and partner organisations. The outputs from these investigations are reported back to the lead Cabinet Member for consideration, and – where appropriate – the implementation of the Committee's recommendations.

Out of County Placements

This inquiry was requested by three Cabinet Members, the Committee Chairman and supported by all Committee Members at the work programme forum meeting.

The terms of reference of the Inquiry was agreed as:

- To review the provision of out of county placements, the types of provision, cost and impact on resources
- To identify gaps in local provision, social services, and education that result in the need to place children out of county.
- To identify the barriers to providing additional support in Cardiff and the impact on looked after children in being placed outside Cardiff.

- To consider plans and proposals to provide improved provision and determine the effectiveness of these improvement in addressing Cardiff high levels of out of county provision.
- To report the findings of the Committee to the Cabinet.

Members agreed to hold a number of meetings and to receive the following information:

- Overview and background to set the context of the Inquiry and gain an
 understanding of the policies, plans, proposals and challenges around the
 placement of Children who are looked after by Cardiff Council.
- The members received evidence from The Cabinet Member for Children and Families, Children's Services Senior and Social Workers. The inquiry also heard from Voices from Care, Fostering Network the Children's Commissioning Consortium Cymru (4C's), and the Chairman of the Welsh Government "Outcome for Children Ministerial Advisory Group".
- Members also reviewed a number of documents which had been identified as relevant to the work of this Inquiry.

The Members have completed their evidence gathering sessions and identified a number of key findings which identified areas for potential improvement. A report has been drafted for the Committee to consider which highlights a number of recommendations for the Cabinet to consider.

The findings of the Inquiry will be reported to Cabinet in the summer.

Preventing Young People's Involvement in Drug Dealing – Joint Task Group with Community and Adult Services

In response to a letter (dated 27 June 2017) from Cabinet Member for Housing and Communities, Cllr Lynda Thorne, a joint CYPSC/ CASSC Task Group has been holding Task and Finish inquiries into drug dealing in Cardiff. The scope of the inquiry called for close examination of the situation in the Butetown and

Grangetown areas in particular. The first meeting took place on 17 October, 2017 and the Task Group is chaired by Cllr. Saeed Ebrahim.

The group has been working closely with the Community Safety Manager and Safer & Cohesive Communities Board partners. During the evidence gathering sessions, thus far, Members have heard opinions from South Wales Police, the Youth Service, the Third Sector, Schools, a former drug dealer, the Probation Service, Housing Officers and Community Groups. Scrutiny Services are in the process of analysing over 400 responses to an online survey which was heavily promoted on Cardiff Council's social media platforms.

The Task Group is expected to write its final report by summer 2018.

School Term Times

The Children & Young People Scrutiny Committee agreed at its meeting on 27 September 2016 to undertake an inquiry into amending school term times in line with the request by Council on 28 July 2016. The first meeting of the task group was held on 14 November 2016.

Members of the committee initially agreed that prior to providing any response to the Cabinet, it would be prudent to seek the views of Head Teachers, Teachers, and School Governing Bodies, firstly on whether or not to investigate the possibility of amending school term dates, and then to provide a robust evidence base on which to consider their decision.

The results of this survey were subsequently reviewed by the Task Group and indicated that a majority of schools responding to the inquiry wish to have the summer holiday shortened by one week. The survey did not, however, clearly indicate which other holiday the week should move to. The outcome of the survey was reported to Cabinet in March 2017 for its consideration.

The report was subsequently presented to Cabinet on 6 July 2017, which included two recommendation for the Cabinet to respond to:

- Decides whether it should undertake formal consultation with the view to seeking the Welsh Government's approval to change the School Term Dates for Cardiff's Schools.
- Inform Schools Governing Bodies that they may wish to amend their Inset days to link with Eid al-Adha and Diwali

The Committee received the Cabinets response to its report on 14 November 2017, namely:

Recommendation 1 Response: This recommendation is NOT Accepted.

The Cabinet is recommended to refer the issue on changes to term times to Welsh Government for their consideration, as to whether they would wish to undertake a coordinated national consultation on this matter.

In responding to the first part of the recommendation from the Children and Young People Scrutiny Committee, it is clear that the Welsh Government Cabinet Secretary statement from June 2017 is an important point of reference. Welsh Government expect to see a high degree of harmonisation across Wales on term dates. Cardiff acting independently and undertaking its own consultation on significant changes works against this expectation.

Any significant amendment to term dates would need to align closely with nationally agreed schedules for examinations and tests in schools, together with nationally agreed conditions of service for school based staff, including teachers.

Recommendation 2 - Inform Schools Governing Bodies that they may wish to amend their Inset days to link with Eid al- Adha and Diwali – The recommendation is ACCEPTED.

A number of factors should be considered by schools in determining their inset days. Where schools in a network or cluster align inset days they can provide important opportunities for collaborative professional development. Consideration of religious festivals is also an important factor in some school communities. However it should be borne in mind that the scheduling of inset days on such religious festivals would also impact on staff who themselves may be wishing to celebrate the festivals.

Female Genital Mutilation (FGM)

This item was raised as part of the discussions around issues for consideration in the Committee's work programme in July 2016 and was subsequently approved at Committee on 27 September 2016. The Members identified a number of concerns particularly around:

- Is it happening in Cardiff?
- How are community leaders responding to the practice?
- What work is being undertaken in schools and communities?
- Have there been any prosecutions?

The Task group also held two round table discussions with numerous stakeholders involved in FGM. These discussion identified a number of key issues which the task group reported to Committee for consideration by Cabinet, the Cardiff and Vale University Health Board and other partners.

The findings of the Inquiry will be reported to Cabinet in March 2017, and was subsequently presented to Cabinet on 6 July 2017. The report included two recommendation for the Cabinet to respond to. The Cabinet response stated that one recommendation was partially accepted and the second was fully accepted. The third recommendation was directed to the Crown Prosecution Services and BAWSO, was supported by the Council, the fourth recommendation was that the Committee wrote to the University Heath Board to support for a FGM Clinic.

The Scrutiny Service was informed, in August 2017, that a pilot FGM clinic, for Cardiff & Vale patients, has been set up, which will hopefully move to an All Wales approach in the future. In addition Education Secretary Kirsty Williams wrote in July 2017, to all schools in Wales to raise awareness of Female Genital Mutilation (FGM).

Policy Development & Pre-Decision Scrutiny – Better Decisions

A key part of the Committee's work is the review and assessment of effectiveness of the Council's policies which will impact of the lives of Children & Young People in Cardiff. The Committee always ensures that its work programme enables the scrutiny of any policy development and the pre-decision of any Cabinet report seeking approval for a strategy or policy affecting Children & Young People.

The Committee has during the past year undertaken pre-decision scrutiny of a large number of key policies, prior to their consideration by Cabinet:

- Families First Recommissioning
- Schools Admissions
 - Arrangements
 - Criteria
- School Organisation Planning
 - Band B Future Developments
 - Priorities
 - o ALN
 - ALN consultation
- St David's Collage
- ❖ 2018 2019 Budget Proposals
- Corporate Plan 2018 2021

Families First – Arrangements for Recommissioning

The Committee received the draft Cabinet report at its July 2017 meeting. The report of the Director of Social Services recommended that Cabinet:

 Agree the proposed phased approach to the recommissioning of the next Families First Programme grant funded services as set out in the body of the report;

- ii. Subject to recommendation 3, to delegate authority to the Director of Social Services in consultation with the Cabinet Member for Early Years Children and Families and the Cabinet Member for Corporate Services and Performance, and Section 151 and the Director of Governance and Legal Services for all aspects of commissioning (including the award of contracts) and any associated arrangements which may be required in relation to the next Programme.
- iii). Agree that, subject to all contracts and arrangements being made to include appropriate provisions in relation to the availability of grant funding, the term of such agreements and arrangements will be not go beyond 31st March 2022.

The Committee considered the contents of the draft report and agreed to receive further briefings on the progress being made in recommissioning Families First, covering the draft Communication Strategy for Families First; that future options appraisals are transparent and independently assessed; and to provide regular progress reports throughout the 4 years on outcomes from Families First.

Schools Admissions Arrangements

In accordance with statutory requirements, Admission Authorities are required to review their School Admission Arrangements annually. In November 2017 the Committee received a report for pre-cabinet scrutiny, which explained that following an analysis of a number of responses to the 2018/19 consultation Cabinet had resolved, in March 2017, to "authorise officers to consider further the admissions arrangements including wider research into alternative options and the impact of each, in advance of consultation on the Council's School Admission Policy 2019/20.

The draft Cabinet report highlighted a number of issues, including:

- Catchment area changes and the 21st Century Schools programme;
- Cardiff Council Admissions Criteria research report
- Appraisal of the research reports recommendations.

❖ Admissions Arrangements for 2018/19,

The report recommended that Cabinet:

- authorise officers to consult on the revised admissions oversubscription
 criteria for admission to nursery, primary and secondary education t;
- note that Cabinet will receive a report in Spring 2018 on the outcome of the consultation to support determination of the Admission Arrangements for 2019/20:
- authorise officers to give further consideration to the potential for admission arrangements to reduce segregation in the intake of schools in Cardiff, and
- note that revisions to school catchment areas will follow the confirmation, following consultation, on proposed changes to the existing pattern of school provision arising from the 21st Century School Band B programme.

There was considerable public interest in this report and the Chairman received correspondence from people expressing concerns and posing questions, in addition a number of people attended to observe the meeting.

Following its consideration of the draft report the Committee wrote to the Cabinet Member, prior to the Cabinet meeting, stating that it could not commend the report to Cabinet. The letter also included an explanation of the reasons for its concerns together with some suggestions on the Admissions booklet. Cabinet subsequently approved all the recommendations without any changes.

In accordance with the statutory procedure a further draft Cabinet report on School Admission Arrangements 2019/20 was considered by Committee in March 2018. This report provided the Committee and subsequently Cabinet with the outcome of the consultation undertaken between 12 December 2017 and 30 January 2018, and recommends that the Cabinet:

- determine the attached Council's draft School Admission Arrangements 2019/2020 as set out in the Admission Policy 2019/2020.
- note that the School Admission Arrangements 2019/2020 implement Option A for admission to secondary education, as set out in the Admissions Arrangements Consultation Document.

note that Cabinet will receive a subsequent report on revisions to school catchment areas for 2020/2021.

There was considerable public interest in this report and the Chairman received correspondence from people expressing concerns and posing questions, in addition a number of people attended to observe the meeting.

Following its consideration of the draft report the Committee wrote to the Cabinet Member, prior to the Cabinet meeting, stating that the Committee recommended to Cabinet that the consideration of the report be delayed to enable the Directorate to undertake a further equality impact assessment, to assess the impact of Option A on the present cohort of pupils. Cabinet subsequently approved all the recommendations at its meeting on 15 March 2018 without amendment.

School Organisation Planning

Band A

The Committee has continued its scrutiny of the Band A proposals during this year. In November 2017 the Committee considered a draft Cabinet report on the Provision of English-medium primary school places in the Adamsdown and Splott Ward schools. The Committee noted that Cabinet had been informed in November 2016 to defer increasing the Capacity of Moorland Primary School, and authorise officers to review pupil projections and demand.

The draft Cabinet report provided an updated pupil projection which indicated that the total demand for Moorland Primary Schools would fall and that the vacant Ysgol Glan Morfa site would not now be needed for any increased capacity.

The Committee reviewed the information in the draft Cabinet report and agreed to commend the report to Cabinet.

Band B

The Welsh Government sought submissions from Local Authorities which reflect the outcome of the processes which are highlighted as being priorities for development between April 2019 to March 2024 as part of the 21st Century Schools Band B investment programme. The Band B phase of the 21st Century Schools Programme will commence in April 2019 and is scheduled to run until 2024.

The sufficiency, suitability and condition issues in Cardiff outlined in the report are the basis for the request for funding from Cardiff to Welsh Government under the Band B programme. Funding is required to enable the Council to:-

- Remove "D" condition, end of life, school properties;
- Address the 8 form of entry sufficiency issue in the English medium secondary sector in the central area of the City;
- Address the sufficiency, condition and suitability issues in the Special Sector, in both primary & secondary settings;
- Address local sufficiency issues in Welsh medium primary schools in the East & West of the City;
- Address local sufficiency issues in English medium primary schools in Cardiff Bay & West of the City.

The report recommended to Cabinet that it notes the matters outlined in this report and to receive for subsequent decision further Cabinet reports in the following areas:

- Proposed schemes for Cardiff under the Band B phase of the C21 schools programme in light of budget allocations from Welsh Government;
- Proposals for the adaptation and enhancement of Additional Learning Needs provision in Cardiff.

The Committee commended the report to Cabinet and also requested that the Committee be fully involved in the development and drafting of all future reports on the Education Estate.

The Committee received the next report, 21st century Schools Band B Priorities, at its meeting in December 2017. This report included the announcement by the Welsh Government of their approval in principal of £284M strategic outline case submitted by the Council. The report set out the prioritisation matrix to identify those schools in the most need of investment, and listed which schools had been identified.

The Committee commended the report to Cabinet

The Committee, in January 2018, considered a draft Cabinet report on "Improving Provision for Children & Young People with Additional Learning Needs 2018-20. The report explained the implications of the Additional Learning Needs and Educational Tribunal (Wales) Act, set out the projected growth in demand for specialist resource base and special school provision, sought approval of the Cardiff ALN Strategic Priorities 2018-22, and sought the Cabinet's authority to consult on a range of proposed schemes, to extend and re-align special school and specialist resource base places.

The Committee welcomed this report and commended it to cabinet.

2017-18 Budget Proposals and draft Corporate Plan

The Council's Constitution allows for scrutiny committees to consider the draft Cabinet budget proposals prior to their consideration by the Cabinet and Full Council. The Committee considered the Council's draft Corporate Plan and draft budgetary proposals for 2018 -19, including their detailed savings proposals and Capital Programme at its meeting in February 2018. It reviewed the draft Corporate Plan and budget savings proposals, and tested their impact on the outcomes for children and young people.

The Committee identified a number of issues across the Corporate Plan,
Corporate Budget and Directorate Budget reports. These concerns were included
in a letter, sent to the Policy Review and Performance Scrutiny Committee for it to
take into consideration when it reviewed the overall Corporate Plan, Consultation

and Budget proposals on 13 February 2018 and to the Cabinet for consideration at its meeting on 15 February 2018.

The Committee's letter was considered by Cabinet and Council during their deliberations on the proposals. The Cabinet Member for Corporate Services and Performance also responded to the letter providing a full explanation on the specific budget savings points raised by the Committee.

St David's Collage

The Committee at its meeting in 18 January received a verbal briefing on a proposed report on Proposed Change of Status of St David's Catholic Sixth Form College - Implications for the Local Authority. The briefing explained that St David's Sixth Form Catholic Sixth Form College is considering its strategic options for the future and, more particularly, a closer connection with the Council.

Following consideration of the verbal briefing, the Committee wished to express its support for proposals when they are considered by Cabinet.

Performance Monitoring – Better Outcomes

The Committee has a clearly defined role in the Council's improvement and governance arrangements, and its work programme includes a high level of the monitoring and review of Directorate performance, resource management, target setting and improvement management.

This year the Committee reviewed the level of Member involvement in monitoring performance and budget, particularly at Committee. The Committee agreed to set up a Budget Monitoring Panel to free up some time at Committee and better focus the Members' analysis of information through an ongoing informal panel that reports back to the Full Committee.

Budget Monitoring Panel

The Committee agreed to create a Budget Monitoring Panel to more effectively investigate each Directorate's progress in achieving the Council's agreed savings proposals, and in managing any potential expenditure overspends during the year.

The Panel agreed a programme of meetings to review the Cabinet Budget Monitoring reports as and when they are published. The Panel has met twice this year and has reviewed the Month 4 and Month 6 Cabinet budget monitoring reports. The outcome of each panel meeting was reported (where appropriate) to Committee and letters sent to Directors (if required), seeking clarification on savings programme, details of funding calculations and a commitment to undertake a detailed investigation.

All requests for information were responded to promptly, and reported to Members at their next Panel meeting.

Quarterly Performance Reports – Children's Services

During 2017/18 the Committee noted generally improving performance across many indicators; however they expressed their concern at a few indicators showing reduction in performance. The Committee has reviewed each quarterly corporate performance report together with a catalogue of local indicators which the Members have requested to regularly monitor.

The Committee has reviewed all of the local performance indicator reports in detail, following which the Committee has written if they had concern about areas where performance was either reducing slowly, or which had experienced a sudden dip in performance. Members have also written passing on their appreciation of the work officers had made in those areas where performance has improved.

The Committee recently discussed a review of the format and focus of future performance reports and agreed to set up a performance panel to help develop a more appropriate performance report for the Committee.

Performance Reports - Education and Lifelong Learning

The Committee continued its new approach to the scrutiny of educational performance by scheduling throughout the year examination of particular aspects of performance, in addition to an overview of annual performance in January. The meetings have focused on the implementation of the Cardiff 2020 strategy together with the Education Corporate Performance reports.

The performance monitoring reports enable Committee to review, assess and challenge the implementation of all actions and thereby the delivery of high quality education and improved outcomes for children and young people in Cardiff's Schools.

The Committee has regularly written to the Cabinet Member seeking clarification on actions and recommended improvements in performance.

Central South Consortium – Annual Performance Report

The Committee considered the Consortium's business plan as part of its consideration of the Education Business Plan. The Committee's key task was to ensure that the two business plans fitted together in ensuring the improvement of outcomes of Cardiff's pupils.

The Committee also reviewed the monitoring and assessment of the work of the Consortium in Cardiff together with a briefing paper setting out how the Consortium contributed to raising standards in Cardiff's schools. The Members also discussed how the scrutiny committees of the five local authorities participating in the Consortium could best scrutinise the strategic direction and output of the Consortium. They agreed that the chairpersons and scrutiny officers from all five scrutiny committees would meet as a collaborative scrutiny panel to undertake a more strategic overview.

Central South Consortium Scrutiny Panel

The Chairman met with the Managing Director of the South Central Education Consortium together with the Chairs and officers from the five Local Authority's Scrutiny Committees (Bridgend, Cardiff, Rhondda Cynon Taff, Merthyr Tydfil and the Valle of Glamorgan) to discuss the potential for a joint scrutiny panel to meet termly to scrutinise the work of the Consortium.

The statutory responsibility for the performance of schools resides in individual Local Authorities together with the associated Consortium's performance, with Consortium staff in attendance, however the scrutiny of the Consortium itself, is also essential and an appropriate scrutiny structure needs to be put in place to

consider the performance of the region, share best practice and information across all five Scrutiny Committees'.

At the meeting the group agreed that, subject to the approval of the Consortiums Joint Committee, a Joint Panel of Scrutiny Chairs and Scrutiny Officers would be established to scrutinise the work of the Consortium. The panel would consist of the Chairmen of the Education Scrutiny Committees in each of the Local Authorities (or a nominated representative of the Scrutiny Committee) supported by a nominated Scrutiny Officer. The Panel meet three times a year with meetings scheduled shortly after each meeting of the Consortium's Joint Committee.

The Working Group's terms of reference would consider standing items such as:

- The Consortium's progress against its three-year Business Plan on a regional basis;
- Regional performance trends;
- The sharing of best scrutiny practice across the region;
- The Group to also report annually to the relevant Scrutiny Committee in each Local Authority and/or feedback to the next meeting of the relevant Scrutiny Committee in each Local Authority;
- To share a note of its meetings with the Joint Committee and to receive a response to these from the Joint Committee.

This panel has agreed its work programme and has already held two meetings.

Committee Briefing Reports – Better Outcomes

The Committee agreed to receive briefing papers outside the normal Committee agenda so that they could be more effectively reviewed. The Committee agreed to receive these briefings as and when they were available.

Subjects covered included:

- Signs of Safety
- Youth Service
- School Holiday Enrichment Programme.

The outcome from the Members' review of the briefings has been reported to Committee and appropriate letters sent to Directors. All requests for information have been responded to promptly and reported to Members.

Suggested Items for 2018/19 Work Programme

The Committee receives regular work programme updates at which Members have the opportunity to consider items suggested by members of the public, young people, organisations, Council Members and other scrutiny committees, for inclusion on the work programme. Committee Members can also suggest any new issues which may be of interest to the Committee. Should the Committee consider a new work programme for 2018/19 municipal year, this Committee would like to recommend the following items to be considered for inclusion in its work programme:

- The monitoring and reduction of young people who are not in education, employment or training
- Cardiff 2020 Strategy
- Consortium performance
- Social Services and Wellbeing (Wales) Act 2014

The Council is responsible for co-ordinating the production of the main strategies and plans covering service development and provision across a range of services and agencies. The Committee's future work programme could include:

- Children's Services Improvement Plan
- Corporate Plan and Budget
- Integrated Family Support Team

The Committee has undertaken a number of task group inquiries during the year and will be identifying further issues for consideration during June/July 2018. It is also suggested that the Committee continues to receive the regular progress and performance reports on:

- Children's Services performance
- School performance
- Budget proposals and monitoring



Scrutiny Services, City and County of Cardiff,
Room 263, County Hall, Atlantic Wharf, Cardiff. CF10 4UW
Tel: 029 2087 2781 Email: scrutinyviewpoints@cardiff.gov.uk
© 2018 City and County of Cardiff

